

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06

ACDA-07 TRSE-00 SAJ-01 CU-02 DHA-02 ORM-02 VO-03

SCA-01 BIB-01 /078 W

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R 291530Z OCT 76

FM AMEMBASSY PRAGUE

TO SECSTATE WASHDC 1377

INFO AMEMBASSY BELGRADE

AMEMBASSY BERLIN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY MOSCOW

AMEMBASSY SOFIA

AMEMBASSY WARSAW

AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

USMISSION USNATO BRUSSELS

C O N F I D E N T I A L SECTION 1 OF 3 PRAGUE 3157

E.O. 11652: GDS

TAGS: PFOR CSCE CZ

SUBJECT: MONITORING OF WARSAW PACT CSCE IMPLEMENTATION

REFS A. STATE 84043, B. STATE 224882, C. PRAGUE 1165

1. SINCE OUR LAST REPORT (REF C), NO MAJOR CHANGE HAS OCCURRED IN CZECHOSLOVAKIA'S CAUTIOUS APPROACH TO IMPLEMENTATION OF HELSINKI FINAL ACT--AN APPROACH TOTALLY DICTATED BY MOSCOW'S ATTITUDES TOWARD CSCE PROBLEMS. THE FOREIGN MINISTER HAS BEEN CONDUCTING AN AGGRESSIVE CAMPAIGN SEEKING TO SIGN A VARIETY OF BILATERAL AGREEMENTS AND "DECLARATIONY

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Z WITH WESTERN EUROPEAN

COUNTRIES AS FOLLOW-UP TO HELSINKI AND TO SUPPORT THE BREZHNEV PROPOSAL FOR EUROPEAN CONFERENCES ON ENERGY, TRANSPORTATION AND ENVIRONMENT. GOC OFFICIALS COMPLAIN ABOUT WESTERN ATTITUDES TOWARD BASKETS I AND II, AND LOCAL MEDIA CONTINUE TO ASSERT THAT CZECHOSLOVAKIA IS COMPLYING WITH EVEN BASKET III BETTER THAN THE WEST. GOC IS APPARENTLY PLANNING SOME FURTHER STEPS, SUCH AS TOKEN DISTRIBUTION OF WESTERN NEWSPAPERS, THAT COULD BE CITED AS ACCOMPLISHMENTS AT BELGRADE 77. RECENTLY, CZECHOSLOVAKS HAVE STRUCK OUT WITH INCREASING ACERBITY AT WESTERN MEDIA TREATMENT UNFAVORABLE TO COMMUNISM IN GENERAL AND THE CZECHOSLOVAK REGIME IN PARTICULAR, CLAIMING THAT SUCH "IRRESPONSIBLE" ACTIONS VIOLATE HELSINKI UNDERTAKINGS TO TRY TO IMPROVE RELATIONS BETWEEN STATES.

2. WE SEE NO REASON TO EXPECT ANY SIGNIFICANT CHANGE IN GOC APPROACH TO IMPLEMENTATION OF CSCE IN COMING PONTYR. REALITIES OF SOVIET STRENGTH AND THE INFLEXIBILITY OF CZECHOSLOVAKIA'S SECURITY APPARATUS STRICTLY LIMIT THE EFFECT OF WHATEVER LIBERALIZING TENDENCIES MAY EXIST WITHIN THE PARTY HIERARCHY.

3. CHECKLIST KEYED TO REFTELS A AND B:

4. WORKING CONDITIONS FOR BUSINESSMEN (ITEM 6)

A. NO CHANGE DURING REPORTING PERIOD. ON SEPTEMBER 2, MFA INFORMED US THAT WESTERN BUSINESSMEN IN CERTAIN CASES MAY NOW BE ISSUED MULTIPLE-ENTRY VISAS WITHOUT THE ISSUING OFFICE HAVING FIRST TO OBTAIN PERMISSION FROM THE MFA IN PRAGUE, THE NORMAL PROCEDURE. IN THESE CASES, APPLICANTS MUST HAVE A WRITTEN RECOMMENDATION FOR THIS TREATMENT FROM THE CZECHOSLOVAK ORGANIZATIONS SPONSORING THEIR VISIT. THIS IS A MINOR BUT ENTIRELY INSIGNIFICANT IMPROVEMENT IN TREATMENT (SEE PRAGUE 2523).

B. LITTLE CHANGE DURING REPORTING PERIOD. IN EARLY OCTOBER 1976, THE MINISTRY OF FOREIGN TRADE FINALLY APPROVED THE APPLICATIONS OF 19 (OUT OF ABOUT 37 PENDING) OVERSEAS FIRMS (12 JAPANESE, 3 SWEDISH, 1 GERMAN, 2 ITALIAN AND 1 SPANISH) TO OPEN REPRESENTATIONAL OFFICES FOR AN INITIAL PERIOD OF ONE YEAR UNDER THE TERMS OF THE GOC DEGREE ISSUED IN DEC 1975. (SEE CONFIDENTIAL

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PRAGUE 3024.)

- C. NO CHANGE.
- D. NO CHANGE.
- E. NO CCANGE.

5. FAMILY MEETINGS (ITEM 7)

- A. DEPARTMENT PROVIDING DATA.
- B. NO CHANGE.

C. LITTLE IMPROVEMENT. AN INCREASING NUMBER OF CZECHO-SLOVAK PENSIONERS, HOWEVER, ARE RECEIVING EXIT PERMISSION TO VISIT THEIR CHILDREN WHO EMIGRATED "ILLEGALLY" AFTER THE 1968 RUSSIAN INVASION. VISITS TO PERSONS "ILLEGALLY" RESIDENT ABROAD WERE ALMOST NEVER PERMITTED BEFORE 1975, AND STILL ARE DENIED TO THEIR BROTHERS, SISTERS, AND MOST WORKING-AGE PARENTS. GOC HAS CONTINUED MANIFESTLY TO IGNORE EMBASSY INTERVENTIONS ON BEHALF OF CZECHOSLOVAK RELATIVES OF AMERICANS UNDER TERMS OF HELSINKI, BUT HAVE ACCEPTED REQUESTS TO RECONSIDER ENTRY VISA REFUSAL TO AMERICANS WISHING TO VISIT RELATIVES IN CZECHOSLOVAKIA. IN SIX OF SIXTEEN SUCH CASES RAISED DURING REPORTING PERIOD, OUR INTERVENTION RESULTED IN THE REVERSAL OF THE PREVIOUS VISA REFUSAL. WE HAVE SUBSEQUENTLY HAD SUCCESS IN THREE MORE CASES.

6. FAMILY REUNIFICATIONS (ITEM 8)

A. FOUR NEW IMMIGRANT VISA PETITIONS ON BEHALF OF FAMILY MEMBERS OTHER THAN NEW SPOUSES WERE RECEIVED DURING THE FIRST SIX MONTHS OF 1976. SINCE MANY CZECHS AND SLOVAKS DO NOT MAKE FORMAL APPLICATIONS OF IV'S UNTIL THEY HAVE SECURED CZECHOSLOVAK EXIT PERMISSION, NUMBER OF PETITIONS PROBABLY REFLECTS MORE ACCURATELY NUMBER WANTING KV'S THAN DOES THE NUMBER OF FORMAL APPLICATIONS RECEIVED BY THE EMBASSY.

B. DEPARTMENT PROVIDING DATA.

C. SIXTY-FIVE PERSONS ARE KNOWN TO HAVE BEEN REFUSED

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FM AMEMBASSY PRAGUE

TO SECSTATE WASHDC 1378

INFO AMZTBAS GBELGRADE 1754

AMEMBASSY BERLIN

AMEMBASSY BUCHAREST
AMEMBASSY BUDAPEST
AMEMBASSY MOSCOW
AMEMBASSY SOFIA
AMEMBASSY WARSAW
AMEMBASSY BONN
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PERMISSION TO EMIGRATE TO JOIN FAMILY MEMBERS IN U.S.

D. NO CHANGE.

E. LITTLE IMPROVEMENT. OF THE SIXTY-THREE PERSONS ON A DIVIDED FAMILIES LIST PRESENTED TO THE DEPUTY FOREIGN MINISTER ON OCTOBER 3, 1975, ONLY EIGHT HAVE RECEIVED EMIGRATION PERMISSION. MORE SIGNIFICANTLY, SINCE MAY 12, 1976, NO CASES HAVE BEEN RESOLVED. OTHER WESTERN EMBASSIES IN PRAGUE INDICATE SIMILAR EXPERIENCES. CANADIANS, FOR EXAMPLE, REPORT COMPLETE LACK OF PROGRESS IN LAST SIX MONTHS. FRG EMBASSY REPORTS TWO FAMILIES REUNITED THIS YEAR. IT THUS APPEARS THAT THE CZECHOSLOVAK GOVERNMENT'S POLICY TOWARDS FAMILY REUNIFICATION HAS NOT CHANGED AT ALL SINCE THE HELSINKI FINAL ACT. THE CONFIDENTIAL

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WIVES AND CHILDREN LEFT BEHIND BY CZECHS AND SLOVAKS WHO EMIGRATED AFTER THE SOVIET INVASION OF 1968 CONTINUE, EIGHT YEARS LATER, TO BE HELD AS HOSTAGES AGAINST SPECIFIC BILATERAL BENEFITS CZECHOSLOVAKIA IS SEEKING FROM WESTERN COUNTRIES.

F. NO CHANGE.

7. BINATIONAL MARRIAGES (ITEM 9)

A. THIRTEEN BINATIONAL MARRIAGES CAME TO OUR ATTENTION DURING THE FIRST HALF OF 1976.

B. WE ESTIMATE NUMBER OF ENTRY VISAS FOR PURPOSE OF MARRIAGE TO BE SOMEWHAT HIGHER THAN FIGURE IN 9-A ABOVE, ALTHOUGH MOST DO NOT INDICATE MARRIAGE AS PURPOSE OF TRIP ON VISA APPLICATION. ONE AMERICAN WAS FINALLY ALLOWED TO ENTER CZECHOSLOVAKIA AND MARRY HIS FIANCEE AFTER YEARS OF UNSUCCESSFUL EFFORTS. EXIT PERMITS TO CONCLUDE MARRIAGE NOT NORMALLY ISSUED. ANOTHER CASE, INVOLVING NATURALIZED U.S. CITIZEN WELL KNOWN TO SEVERAL PROMINENT MEMBERS OF CONGRESS, HAS MET WITH RIGID GOC REFUSAL TO ALLOW ENTRY INTO CZECHOSLOVAKIA FOR MARRIAGE --THOUGH, IN THIS CASE, GOC SEEMS WILLING TO CONSIDER EXIT PERMIT FOR CZECH FIANCEE TO EMIGRATE FOR MARRIAGE ABROAD.

C. THREE MONTHS IS NORMAL LENGTH OF TIME FOR PROCESSING OF APPLICATION TO EMIGRATE TO JOIN SPOUSE ABROAD, AND NO NEW SPOUSE HAS RECENTLY WAITED MORE THAN SIX MONTHS.

D. NO CHANGE. WHILE CZECHOSLOVAK AUTHORITIES GENERALLY PERMIT BINATIONAL MARRIAGES AND EMIGRATION OF THE CZECH OR SLOVAK SPOUSES, NINE MARRIAGES ARE STILL PREVENTED BY DENIAL OF ENTRY VISA TO THE AMERICAN CITIZEN WISHING TO MARRY A CZECHOSLOVAK CITIZEN. VISAS NOT REFUSED SPECIFICALLY TO PREVENT MARRIAGE, BUT RATHER DUE TO APPLICANT'S PERSONA NON GRATA STATUS WITH CZECHOSLOVAK AUTHORITIES, GENERALLY BECAUSE HE IS RECENT "ILLEGAL EMIGRANT." NEVERTHELESS, OUR APPEALS FOR FACILITATION OF MARRIAGES IN LIGHT OF HELSINKI AGREEMENT HAVE BEEN FRUITLESS IN ALL BUT THE ONE CASE CITED IN 9-B.

8. TRAVEL AND TOURISM (ITEM 10)

- A. DEPARTMENT PROVIDING DATA.
 - B. WE DO NOT HAVE FIGURES FOR TOTAL NIV ISSUANCE BY CZECHOSLOVAKIA, BUT 14,960 AMERICANS ACTUALLY VISITED CZECHOSLOVAKIA DURING FIRST HALF OF 1976.
 - C. NO CHANGE.
 - D. LITTLE CHANGE. ALL VISITORS FROM NON-COMMUNIST
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COUNTRIES MUST EXCHANGE DAILY, SINCE MAY 1, 1976, A MINIMUM OF TEN U.S. DOLLARS OR EQUIVALENT IN OTHER HARD CURRENCY: REDUCED MINIMUM FOR THOSE VISITING IMMEDIATE RELATIVES IS NOW FIVE DOLLARS.

E. NO CHANGE. WHILE EXIT VISAS ISSUED IN ABOUT ONE MONTH TO THOSE VISITING IMMEDIATE RELATIVES "LEGALLY" RESIDENT ABROAD AND TO MEMBERS OF OFFICIALLY-CONTROLLED CEDOK TOURS, PROSPECTIVE INDIVIDUAL TOURISTS MUST APPLY FOR A HARD CURRENCY ALLOTMENT IN JANUARY FOR A TRIP ANYTIME DURING THE YEAR, WITH THE ALLOTMENTS MADE OR DENIED IN MARCH.

F. NO CHANGE. CZECHOSLOVAK FOREIGN MINISTRY HAS NOT REPLIED TO TWO U.S. PROPOSALS TO FACILITATE TRAVEL: (1) RECIPROCAL ELIMINATION OR REDUCT BN OF NON-IMMIGRANT VISA FEES; AND (2) RECIPROCAL ISSUANCE OF OFFICIAL AND DIPLOMATIC VISAS WITHIN WEEK OF APPLICATION. ON OCTOBER 26, HOWEVER, MFA PRESENTED DRAFT REPLY NOTE TO EMBASSY, WHICH IS EXPECTED TO LEAD TO RECIPROCAL ELIMINATION OF U.S. AND GOC TRAVEL RESTRICTIONS ON TRAVEL BY ACCREDITED DIPLOMATIC AND OTHER OFFICIAL PERSONNEL.

9. INFORMATION (ITEM 11)

A. INTERNATIONAL HERALD TRIBUNE - ACCORDING TO GOC OFFICIALS, 600 COPIES IMPORTED DAILY, FOR PARTY AND GOVERNMENT

OFFICIALS AND DIPLOMATIC CORPS. SMALLER NUMBER OF TIME, NEWS-WEEK, U.S. NEWS AND WORLD REPORT AVAILABLE WEEKLY TO SAME AUDIENCE. SCIENTIFIC, TECHNICAL AND RELATED PUBLICATIONS AVAILABLE WITH FAIR FREQUENCY TO SPECIALIZED AUDIENCES. CIRCULATION FIGURES NOT AVAILABLE FOR U.S. COMMUNIST PARTY PUBLICATIONS. HOWEVER, U.S. CP DAILY WORLD IS ONLY AMERICAN

DAILY NEWSPAPER AVAILABLE TO THE PUBLIC AT CZECHOSLOVAK HOTELS
OR PUBLICATIONS STORES.

B. NO NON-COMMUNIST WESTERN PUBLICATIONS ON GENERAL
SALE, NO PRIVATE SUBSCRIPTIONS PERMITTED TO U.S. OR OTHER
WESTERN GENERAL CIRCULATION NEWSPAPERS OR PERIODICALS. GOC
OFFICIALS REFUSED OUR REQUEST TO MINISTRY OF FOREIGN TRADE TO
ALLOW THE IMPORTATION OF HOSPODAR, A CZECH-LANGUAGE BI-WEEKLY
NEWSPAPER PUBLISHED IN THE U.S. THE PUBLISHER ALSO INFORMS
US THAT ISSUES PREVIOUSLY ENTERING BY MAIL UNDER INDIVIDUAL
SUBSCRIPTIONS (APPARENTLY PURCHASED BY U.S. RESIDENTS FOR KIN

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INFO AMEMBASSY BELGRADE

AMEMBASSY BERLIN

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AMEMBASSY MOSCOW

AMEMBASSY SOFIA

AMEMBASSY WARSAW

AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY PARIS

RUFHG /AMEMBASSY ROME 639

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AND FRIENDS HERE) HAVE BEEN SEIZED BY THE CZECHOSLOVAK POSTAL
AUTHORITIES--IN AN EVIDENT TIGHTENING OF CONTROLS.

C. NO VISIBLE CHANGE IN PRINTED INFORMATION POLICIES.

FOREIGN MINISTRY HAS REPEATEEDLY INDICATED GOC WILL ANNTHNCE THAT BEGINNING JANUARY 1, 1977, CSCE PARRTICIPANT COUNTRY NEWS-PAPERS WILL BE PUBLICLY SOLD IN CZECHOSLOVAKIA AND THAT MAJOR WESTERN DAILIES, LIKE THE INTERNATIONAL HERALD TRIBUNE, WILL BE AVAILABLE AT HOTELS IN PRAGUE, BRATISLAVA, AND KARLOVY VARY.

D. LITTLE CHANGE. TO PROVIDE IDEA OF WHAT IS SHOWN: IN OCTOBER 1976, PRAGUE COMMERCIAL THEATERS ARE SCHEDULED TO SHOW 10 AMERICAN FEATURE FILMS. EXAMPLES: JAWS, GREAT GATSBY, PAPILLON, AND SOME VINTAGE WESTERNS. WE ARE UNAWARE
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OF ANY NON-FEATURE SHOWN. CZECH TELEVISION CARRIED AT LEAST TWO AMERICAN FEATURE FILMS, CARMEN JONES AND J.W. COOP. AMERICAN TV SERIES DAKTARI, WITH SETTING IN AFRICA, CARRIED ON PRAGUE TV ON SUNDAY MORNINGS.

E. VOA NOT REGULARLY JAMMED, BUT SPORADIC RECEPTION DIFFICULTIES SUGGEST OCCASIONAL JAMMING -- POSSIBLE BY SOVIETS. RFE TOTALLY JAMMED IN MAJOR CITIES, ALTHOUGH IT CAN BE PICKED UP IN RURAL AREAS. RL DOES NOT BROADCAST TO CZECHOSLOVAKIA. IN SHOULD BE NOTED THAT A LARGE PERCENTAGE OF CZECHOSLOVAKS RESIDING IN AREAS BORDERING FRG AND AUSTRIA REGULARLY WATCH LATTERS' GERMAN-LANGUAGE TELECASTS.

F. NO KNOWN CHANGE IN OVERALL POLICY ON FILMED AND BROADCAST INFORMATION.

10. WORKING CONDITIONS FOR JOURNALISTS (ITEM 12)

- A. NO U.S. JOURNALISTA PERMANENTLY ACCREDITED.
- B. TWO VISAS REFUSED. WASHINGTON POST CORRESPONDENT FROM BELGRADE DENIED VISA TO COVER CZECHOSLOVAK PARTY CONGRESS IN MARCH; VOA CORRESPONDENT TURNED DOWN EARLIER (SEE REF C).
- C. NONE.
- D. NONE.
- E. NONE.
- F. ACCESS TO LOCAL SOURCES REMAINS AN OVERRIDING PROBLEM FOR JOURNALISTS. FREEDOM OF MOVEMENT IS, IN THEORY, NOT RESTRICTED, BUT MANY JOURNALISTS REPORT BEING FOLLOWED. IMPORTING TECHNICAL EQUIPMENT, OBTAINING TECHNICAL ASSISTANCE, AND COMMUNICATING WITH PARENT ORGANIZATIONS NOT LOCAL PROBLEMS.
- G. DURING THE REPORTING PERIOD, VISAS WERE ISSUED TO ONE CZECHOSLOVAK JOURNALIST AND HIS WIFE FOR PERMANENT ACCREDITATION IN THE U.S. AND TO ONE JOURNALIST FOR A SHORTER STAY. MORE RECENTLY, AN INCREASED ISSUANCE OF JOURNALISTS' VISAS HAS OCCURRED; DETAILS WILL BE REPORTED IN NEXT SEMI-ANNUAL ASSESSMENT.
- H. NONE.
- I. NONE.

11. COMMENT: INADDITION TO ABOVE WE BELIEVE GOC ATTITUDE TOWARD CSCE IMPLEMENTATION SHOULD BE VIEWED IN CONTEXT OF

ITS REFUSAL OF VISIT BY CONGRESSIONAL CSCE COMMISSION
(PRAGUE 3148 - NOTAL) AND THE ATTITUDE IT HAS TAKEN IN THE
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TALKS ON AN EXCHANGES AGREEMENT, PARTICULARLY THE ISSUE OF
"INDIVIDUALS." IN CLOSING WE QUOTE THE WORDS OF CHIEF EDITOR
JAROSLAV KORINEK IN OCT 27 ISSUE OF CZECHOSLOVAK PARTY CULTURAL
ORGAN TVORBA, WHICH WE THINK SUMS UP REGIME'S ATTITUDE ON WESTERN
MONITORING OF CZECHOSLOVAK CSCE IMPLEMENTATION: QUOTE: EVERY
STATE IS STRONG ONLY TO THE EXTENT THAT IT INCREASES ITS MATERIAL
AND SPIRITUAL ASSETS BUT ALSO TO THE EXTENT THAT IT PROTECTS
THEM AND USES THEM TO BENEFIT SOCIETY. OUR STATE HAS NOT ONLY
THE RIGHT BUT ALSO THE DUTY TO OPPOSE EVERYTHING THAT MIGHT WEAKEN
IT, LET ALONE DISRUPT IT.

THIS SURELY DOES NOT CONTRAVENE THE FINAL ACT OF THE
HELSINKI CONFERENCE, THE MAIN PURPOSE OF WHICH IS TO FOSTER
UNDERSTANDING BETWEEN EUROPEAN PEOPLES AND EVERYTHING
FURTHERING THEIR PEACEFUL COOPERATION, NOT ANYTHING SERVING TO
PIT THEM ONE AGAINST THE OTHER. UNQUOTE.
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Margaret P. Grafeld
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